



Shire of Derby /
West Kimberley



KIMBERLEY REGIONAL GROUP Meeting

UNCONFIRMED MINUTES

1:00PM, 24 FEBRUARY 2020

Video Conference

SHIRE OF BROOME
KIMBERLEY REGIONAL GROUP
MONDAY 24 FEBRUARY 2020

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**MINUTES OF THE KIMBERLEY REGIONAL GROUP OF THE SHIRE OF BROOME,
HELD IN THE VIDEO CONFERENCE, ON MONDAY 24 FEBRUARY 2020,
COMMENCING AT 1:00PM.**

1. DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS

The Chairman welcomed Members and Officers and declared the meeting open at 1:02PM.

2. RECORD OF ATTENDANCE / APOLOGIES

ATTENDANCE:

Sam Mastrolembro	Shire of Broome
Cr Chris Mitchell	Shire of Broome
Cr Harold Tracey	Shire of Broome
James Watt	Shire of Broome
Amanda O'Halloran	Shire of Derby West Kimberley
Cr Geoff Haerewa	Shire of Derby West Kimberley
Cr Paul White	Shire of Derby/West Kimberley
Vernon Lawrence	Shire of Wyndham East Kimberley
Cr David Menzel	Shire of Wyndham East Kimberley
Cr Tony Chafer	Shire of Wyndham East Kimberley
Noel Mason	Shire of Halls Creek
Cr Malcolm Edwards	Shire of Halls Creek
Cr Chris Loessl	Shire of Halls Creek
Debra Goostrey	Zone Executive - ATEA
Greg Hayes	WALGA Roadwise
Tim Bray	Kimberley Development Commission
Krissie Dickman	Department of Local Government Sport and Cultural Industries
Mitch Hardy	Department of Local Government Sport and Cultural Industries
Aloha Morrissey	Office of the Auditor General
Evie Devitt-Rix	WALGA
Nebojsa Franich	WALGA

APOLOGIES:

Natasha Maher	Australia's North West Tourism
Neil Thomson	Zone Executive - ATEA

Chairperson.....Date.....

David Price	Shire of Christmas Island
Cr Gordon Thomson	Shire of Christmas Island
Cr Kee Heng Foo	Shire of Christmas Island
Andrea Selvey	Shire of Cocos (Keeling) Islands
Cr Tony Lacy	Shire of Cocos (Keeling) Islands
Cr Seriwati Iku	Shire of Cocos (Keeling) Islands

3. DECLARATION OF INTERESTS

FINANCIAL			
Member	Item No	Item	Nature of Interest
Nil.			

IMPARTIALITY			
Member	Item No	Item	Nature of Interest
Cr D Menzel	9.1.2	STRATEGIC COMMUNITY PLAN AND BUSINESS PLAN REVIEW 2020-2022	Impartiality – Chair of the Ord Irrigation Cooperative

4. CONFIRMATION OF MINUTES

COMMITTEE RESOLUTION:
Moved: Cr G Haerewa **Seconded: Cr D Menzel**
That the Minutes of the Kimberley Regional Group held on 3 December 2019, as published and circulated, be confirmed as a true and accurate record of that meeting.
CARRIED UNANIMOUSLY 4/0

5. BUSINESS ARISING FROM PREVIOUS MEETING

Nil.

6. PRESENTATIONS FROM REPRESENTATIVES

6.1 ASSISTANT AUDITOR GENERAL, ALOHA MORRISSEY TO PROVIDE AN UPDATE FROM THE AUDITOR GENERAL'S OFFICE ON LOCAL GOVERNMENT AUDITING INCLUDING RECENT FINANCIAL AND PERFORMANCE AUDITS.

6.2 DIRECTOR, STRATEGIC COORDINATION AND DELIVERY, DEPARTMENT OF LOCAL GOVERNMENT SPORT AND CULTURE INDUSTRIES, GORDON MACMILE, TO PROVIDE AN UPDATE ON THE PROCESS LOCAL GOVERNMENTS WILL NEED TO UNDERTAKE FOR THEIR INVOLVEMENT IN THE NATIONAL REDRESS SCHEME.

7. REPORTS FROM REPRESENTATIVES

- 7.1 RDA KIMBERLEY**
Chris Mitchell, Executive Officer

- 7.2 KIMBERLEY DEVELOPMENT COMMISSION**
Tim Bray, Director Regional Planning and Project Delivery

- 7.3 WALGA ROADWISE**
Greg Hayes, Road Safety Advisor

- 7.4 DEPARTMENT OF LOCAL GOVERNMENT SPORT AND CULTURAL INDUSTRIES**
Mitch Hardy, Director Regional Services and Krissie Dickman, Regional Manager

8. REPORTS FROM KIMBERLEY COUNTRY ZONE

8.1 WALGA STATE COUNCIL AGENDA

LOCATION/ADDRESS:	Nil
APPLICANT:	Nil
FILE:	KRG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil

SUMMARY: This report requests that the Kimberley Zone consider the recommendations on Matters for Decisions that will be considered at the 4 March 2020 WALGA State Council meeting.

BACKGROUND

Previous Considerations

Nil.

COMMENT

The next WALGA State Council meeting will be held on 4 March 2020. This item provides a summary of the Matters for Decision and Matters for Noting.

2020 WALGA election of President and Deputy President

In accordance with Clauses 16, 17 and 18 of WALGA's Constitution, an election for the position of President and Deputy President of the WALGA will be held.

The election process will be conducted by the Returning Officer, Mr Nick Sloan, WALGA Chief Executive Officer.

Nominations for both positions closed at 4.00pm Friday, 21 February 2020.

The term of office of both the President and Deputy President is for a two (2) year period from 4 March 2020 and expires at the first ordinary meeting of State Council in 2022.

Matters for Decision

	Matters for Decision	WALGA Recommendation	Zone Recommendation
5.1	National Redress Scheme – Future Participation of WA Local Governments	That State Council: 1. Acknowledge the State Government's decision to include the participation of Local	Support Note: in December 2019 the State Government

	(05-086-03-0004 KD)	<p>Governments in the National Redress Scheme as part of the State's declaration;</p> <p>2. Endorse the negotiation of a Memorandum of Understanding and Template Service Agreement with the State Government, and</p> <p>3. Endorse by Flying Minute the Memorandum of Understanding prior to execution, in order to uphold requirements to respond within legislative timeframes.</p>	<p>agreed to support the WALGA position that LG costs should be covered by the State.</p> <p>A presentation will be made by the DLGSC at the Zone meeting about the national redress scheme.</p>
5.2	Submission on Aboriginal Empowerment Strategy (05-032-03-0011 SM)	<p>1. The Association supports the inclusion of principles that specifically recognise the central importance of:</p> <ul style="list-style-type: none"> • Acknowledging the impact of intergenerational trauma and shame and supporting Aboriginal peoples' healing and wellbeing. • Fostering young Aboriginal peoples' positive aspirations for their future. • Education about Aboriginal culture for Aboriginal and non-Aboriginal people and truth telling. <p>2. Local Government should be involved in the design, development and implementation of State, regional and local action and implementation plans under the Strategy, recognising that the capacity, resources, staff levels and strategic priorities of all Local Governments are different.</p> <p>3. The roles and responsibilities of all stakeholders, including Local Government, should be clearly articulated in the State, regional and local action and implementation plans.</p> <p>4. The State Government consider</p>	<p>In principle Support</p> <p>WALGA are seeking endorsement of the submission to the Department of Premier and Cabinet in response to the Aboriginal Empowerment Strategy.</p> <p>The Submission supports the development of Aboriginal empowerment Strategy as a tool to facilitate coordination across State Government as a whole, to assist it to work better with Aboriginal people, communities and organisations, Commonwealth and Local Governments, the private and philanthropic sectors and broader society, and which ensures transparency and accountability to the Western Australian community.</p> <p>Whilst there is merit in the approach, the capacity of remote Shires,</p>

		<p>aligning the measurement and evaluation of the outcomes of the Strategy to a recognised outcomes measurement framework</p> <p>5. Aligning the Strategy with the developing State Reconciliation Action Planning Framework that will support Local Governments to deliver outcomes that empower Aboriginal people.</p>	<p>particularly in the Kimberley to meet any obligations needs to be better understood.</p>
5.3	<p>WALGA Submission on Independent Review of the Commonwealth <i>Environment Protection and Biodiversity Conservation Act 1999</i> (EPBC Act)</p>	<p>That the submission on the Independent Review of the Environment Protection and Biodiversity Conservation Act 1999 (EPBC) be endorsed.</p>	<p>Support</p> <p>The paper contains many valid points in relation to the operation of the EPBC Act, noting that the scope of the submission did not consider the cost or economic impacts of approaches such as strategic assessments.</p> <p>Note: EP Act 1986 (State) is also under review. See item 6.3.</p>

Matters for Noting

6.1 *Draft Position Statement: Residential Aged Care.*

The purpose of the position statement is to remove planning process barriers and encourage the provision of an appropriate supply and diversity of residential aged care options.

6.2 *Managing Housing Health Risks in WA (05-031-01-0001 BW).*

The *Public Health Act 2016* is progressing through a five-stage process of implementation and is currently at Stage 4. All regulations from the previous *Health Act 1911* will be repealed and replaced with new regulations at the commencement of Stage 5, which is anticipated to commence in 2021. The WALGA Submission was endorsed through a Flying Minute.

6.3 *Submission on Modernising the Environmental Protection Act (1986).*

The proposed changes to the EP Act are intended to modernise and streamline processes for environmental impact assessments, clearing permits, works approvals

and licences, improve regulatory effectiveness, update the EP Act to reflect and accommodate technological developments, facilitate the implementation of bilateral assessment and approval agreements under the Commonwealth *Environment Protection and Biodiversity Conservation Act 1999* (EPBC Act) and address errors and inconsistencies.

6.4 *Submission to the Productivity Commission on the National Transport Regulatory Reform (05-006-03-0013 ID).*

Recommendations focus on ensuring that local governments, where they are the road owners, are kept informed in relation to decision making.

6.5 *Submission to Joint Select Committee on Road Safety (05-009-03-0050 MS).*

Amongst the 18 recommendations is a proposal to develop and fund a program to assess and apply a star rating to the local road network, and a recommendation to develop a "more sophisticated safe-system" aligned approach as an evolutionary step for the Australian Government Black Spot program.

6.6 *WALGA Submission on Native Vegetation in Western Australia Issues Paper.*

The submission highlights the role of local government and the need for greater clarity from DWER. In addition, it recommends that there is a net gain in vegetation cover and quality.

6.7 *Proposed Amendments to the Planning and Development (Local Planning Schemes) Regulations 2015 for Container Deposit Scheme Infrastructure (05-036-03-0064 VJ).*
The amendments would exempt some types of Container Deposit Infrastructure.

WALGA March 2020 Presidents Report

The WALGA President's Report (attached) was distributed on 20 February 2020 and provided an update on the following activities of relevance to the Kimberley Zone:

1. *Deployment of 5G Telecommunications Infrastructure*

The WALGA President contributed to the Federal Parliamentary Inquiry into the deployment of 5G, based on a submission endorsed by State Council in December 2019.

2. *National Redress*

The WALGA President noted the State Government's full endorsement of Local Government as a participant in the State's declaration of NRS, with full financial coverage and administrative support.

OTHER MATTERS COVERED IN THE PRESIDENT'S REPORT

1. *Rail Access Regime*

Consistent with the WALGA position to move freight to rail where it is viable, an announcement was made by the State Government to progress reforms to the rail access regime.

2. *Perth and Regional Bicycle Network Grants*

Announcement in January of 7.6m of funding to 45 metropolitan and regional areas to provide new cycling and pedestrian facilities.

3. *Wheatbelt MOU*

At the December 2019 meeting, WALGA State Council endorsed the reinstatement of the Wheatbelt Health Memorandum of Understanding (MOU) and to provide executive support in order to improve health and medical services in the Wheatbelt.

4. *President's Thank You*

The WALGA President thanked everybody for their support over the last five years as this round of Zone meetings will be her last as WALGA President.

CONSULTATION

WALGA

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Natural Environment Goal – Responsible management of the environment:

Secure quality water supply

Reuse of waste water

Recognition of significant heritage areas.

Built Environment Goal – Improved and secure transport, communications, community and essential services:

Improved regional arterial road network, ports and airports

High standard of infrastructure planning

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Improved Kimberley regional outcomes in health

Economy Goal – A sustainable and diverse economy:

Sustainable primary industries

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

KIMBERLEY ZONE RESOLUTION:
(REPORT RECOMMENDATION)

Moved: Cr G Haerewa

Seconded: Cr M Edwards

That the Kimberley Zone:

- 1. Notes the WALGA State Council Agenda as attached;***
- 2. Notes the additional comments by the Kimberley Zone;***
- 3. Notes the WALGA President’s March 2020 report as attached; and***
- 4. Supports the recommendations in the Matters for Decision.***

CARRIED UNANIMOUSLY 4/0

Attachments

1. WALGA State Council Agenda March 2020 (Under separate cover)
2. WALGA PRESIDENTS REPORT - MARCH 2020

8.2 NATIONAL REDRESS SCHEME - LOCAL GOVERNMENT PARTICIPATION

LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil

SUMMARY: To provide an update on arrangements for participation in the National Redress Scheme following the decision by State Government in December 2019 to allow local governments to participate in the Scheme as State Government institutions, with the State Government covering payments to the survivor.

BACKGROUND

Previous Considerations

Nil.

COMMENT

The Royal Commission into Institutional Responses to Child Sexual was established in January 2013, to investigate systemic failures of public and private institutions to protect children from child sexual abuse, report abuse, and respond to child sexual abuse.

The WA Government commenced participating in the Scheme from 1 January 2019. A decision was made at the time of joining the Scheme to exclude WA local governments from the State Government's declaration. This was to allow consultation to occur with the local government sector about the Scheme and for fuller consideration to be given to the mechanisms by which the sector could best participate in the Scheme. The State Government reached a final position in December 2019 in relation to WA local government participation in the Scheme with the Cabinet subcommittee resolving to:

- Agree to local governments participating in the Scheme as State Government institutions, with the State Government covering payments to the survivor; and
- Agree to the Department of Local Government Sport and Cultural Industries (DLGSC) leading further negotiations with the WA local government sector regarding local government funding costs, other than payments to the survivor including counselling, legal and administrative costs.

An Information Paper has been developed by DLGSC and documents, amongst other matters, administrative protocols including:

- Confidentiality
- Application processing/staffing

- Recordkeeping
- Redress Decisions
- Memorials

The DLGSC Information Paper is provided as an attachment and a presentation will be made by the DLGSC at the meeting.

CONSULTATION

Department of Local Government Sport and Cultural Industries

STATUTORY ENVIRONMENT

Local Government Act 1995

National Redress Scheme for Institutional Child Sexual Abuse Act 2018

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Recognition of Kimberley Local Government issues and opportunities

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Improved Kimberley regional outcomes in health

VOTING REQUIREMENTS

Simple Majority

**KIMBERLEY ZONE RESOLUTION:
(REPORT RECOMMENDATION)**

Moved: Cr C Mitchell

Seconded: Cr G Haerewa

That the Kimberley Zone:

1. **Notes the decision by the Western Australian State Government to allow local governments to participate in the Scheme as State Government institutions, with the State Government covering payments to the survivor.**
2. **Notes the role of the Department of Local Government, Sport and Cultural Industries.**
3. **Notes the National Redress Scheme Information Paper.**

CARRIED UNANIMOUSLY 4/0

Attachments

1. Correspondence from the Director General DLGSC

2. DLGSC Information Paper

9. REPORTS FROM KIMBERLEY REGIONAL GROUP

9.1 BUSINESS PLAN STATUS REPORT	
LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil
DATE OF REPORT:	1 February 2020

SUMMARY: This Report provides an update of the Strategic Community Plan and Business Plan for the period 2018-2022.

BACKGROUND

Previous Considerations

Nil.

COMMENT

The Strategic Community Plan and Business Plan for the period 2018-2022 was adopted in December 2018.

The attached report provides an update on progress towards the achievement of the Business Plan for items identified for completion by end of FY 2020.

A gap analysis and update of the Strategic Community Plan and Business plan for the period 2020-2024 has been prepared and is provided as a separate item.

Item	Description	Comment
2.2.2.1	Develop a strategy for regional Integrated Waste Management, which includes waste generated in towns and communities, to explore the use of transfer stations, mobile and in-situ equipment and the re-use of waste materials and any staging that would be required for implementation. ¹	Discussions were held with the Federal Minister for Environment and the Minister for Waste Reduction in relation to the establishment of a grant system to support the delivery of basic infrastructure for waste management without the requirement for co-investment for highly disadvantaged remote area Shires. An agenda item has been prepared for consideration at the February 2020 Joint KRG/Zone

¹ The work of the Waste TAG will inform the Discussion Paper.

		meeting.
3.4.3.2	Develop a Discussion Paper on opportunities for alternative power provision in the Kimberley.	The annual Advocacy Agenda included a section on Alternative Power and a discussion paper is currently being developed.
4.3.1.3	Alcohol Management Initiatives	Continuing to source funding for TAMS with \$25,000 being awarded for underpinning research through a Community Crime Prevention Grant. Press Release prepared to follow up the Police Commissioner's recommendation to impose whole of Kimberley liquor restrictions which would see only light beer available in the regions.
3.1.1.1	Develop a Freight Logistics Infrastructure Discussion Paper, including a gap analysis between existing priorities in third party reports, priorities identified by members, the need to develop or update the business case(s), and a recommended listing of integrated logistics priorities for Zone approval.	Discussion paper under development. An infrastructure audit for the purposes of defence logistics is provided as an agenda item at the February 2020 KRG meeting.

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Effective governance protocols and systems for business efficiency and improved services through collaboration

Secure funding for regional initiatives

Effective engagement with Aboriginal governance structures

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Natural Environment Goal – Responsible management of the environment:

Secure quality water supply

Integrated waste management

Reuse of waste water

Recognition of significant heritage areas.

Built Environment Goal – Improved and secure transport, communications, community and essential services:

Liveable towns supporting regional communities

Improved regional arterial road network, ports and airports

Adequate land supply

High standard of infrastructure planning

Reliable and adequate power and communications.

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Innovative and joined up approach to housing development, ownership and design through community participation

Improved Kimberley regional outcomes in health

Improved Kimberley regional outcomes in education

Greater participation in the community and workforce

Better alcohol management across the Kimberley.

Economy Goal – A sustainable and diverse economy:

Generational advantage that captures the wealth for the region

Improved outcomes in employment

Sustainable tourism market and tourism experiences

Sustainable primary industries

Energy sustainability

Sustainable Local Government revenue

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

KIMBERLEY REGIONAL GROUP RESOLUTION:
(REPORT RECOMMENDATION)

Moved: Cr C Mitchell

Seconded: Cr D Menzel

That the Kimberley Regional Group notes the Business Plan Status Report as attached.

CARRIED UNANIMOUSLY 4/0

Attachments

1. Strategic Plan and Strategic Community Plan Update February 2020

Pursuant to Regulation 11 of the Local Government (Rules of Conduct) Regulations 2007 Cr D Menzel declared an Impartiality Interest in Item 9.2 Strategic Community Plan and Business Plan Review 2020-2022 as he is ‘Chair of the Ord Irrigation Cooperative’.

9.2 STRATEGIC COMMUNITY PLAN AND BUSINESS PLAN REVIEW 2020-2022	
LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil
DATE OF REPORT:	1 February 2020

SUMMARY: This item provides an overview of proposed updates to the Kimberley Regional Community Plan and Business Plan for the period 2020-2022.

BACKGROUND

Previous Considerations

Nil.

COMMENT

The Kimberley Regional Community Plan and the more detailed Business Plan are revised regularly, and an initial review has been undertaken to update the 2018 – 2022 plan for the period 2020 – 2024. There are several changes to the document including the express inclusion of youth services and youth anti-social behaviour at a strategy level, and Actions identified in relation to water availability, aviation access and region infrastructure resilience for the purposes of defence logistics.

A number of actions in the 2018-2022 plan have been completed and will be removed in the updated document.

Proposed new projects in the 2020-2024 period are:

Ref	Project	Completion
2.1.1.2	Assess regional water Availability including potential of economic shocks which could impact on Shire operations and revenue along with the community.	Dec 2024
3.1.2.1	Infrastructure Audit (Defence)	Dec 2020
3.2.2.1	Review options for increased direct access into the Kimberley for tourists from other states, international visitation and improved business connectivity.	Dec 2021

4.1.1.1	Develop a Discussion Paper in relation to a Regional Ageing Strategy including a review of the Regional Development Australia Kimberley's Regional Ageing Strategy, for the consideration of the KRG including palliative care arrangements.	Dec 2022
4.3.1.2	Undertake a review of the outcomes of the 12 month voluntary alcohol restriction trial. (part funding \$25,000)	Dec 2021
4.3.1.3	Assess and document the comparative benefit of liquor restrictions (voluntary and Section 64) and a Banned Drinkers Register.	Dec 2021
4.5.1.1	Review and update the Kimberley Youth Strategy and Action Plan	Dec 2020
4.5.1.2	Review the State Government's Kimberley Juvenile Justice Strategy (currently under development).	Dec 2020
4.5.1.3	Investigate the Neighbourhood Justice Centre model (Victoria) and provide a report to member Shires. https://www.neighbourhoodjustice.vic.gov.au/about-usour-story/innovations-in-justice	Dec 2020
5.1.3.1	Investigate the current practices of state and federal governments in relation to tenders with a view to ensuring that the process maximises opportunities for local businesses and local employment.	Dec 2021
5.3.1.2	Develop a Discussion Paper on the potential for tourism growth through investment, restructured funding and further developing the Kimberley brand referencing existing reports including initiatives such as the potential of linking of funding to collaboration between Visitors Centres.	Dec 2021
5.3.1.3	Develop a Discussion Paper on the barriers to the development of sustainable Aboriginal tourism initiatives.	Dec 2021

Existing projects completed or in progress:

- 0405234 – Volunteering Strategy Stage 2 (\$65,000 – 100% grant funded)
- 0405238 – Kimberley Waste Management Plan (\$19,734 – \$14,710 17/18 carryover)
- 0405235 – Alcohol Management Initiatives (\$100,000 – KRG surplus)
- 0405237 – ICT & Office 365 Improvements (\$10,000)

Deferred Projects

- 0405239 – Kimberley Land Tenure Implementation Plan (\$5,000)
- 0405242 – Liquid Waste Business Case (\$25,000 – KRG surplus).
- 0405241 – Savannah Way Business Case Implementation Plan (\$25,000 – KRG surplus)

Funded Projects - Not Yet Commenced:

- 0405240 – Kimberley Regional Education / Training Business Case (\$25,000 – KRG surplus)

Attached is a draft of the reviewed plan focusing on revised and new actions. The information and context pages, including the updated statistical overview for the region, will be completed and provided in the final document to be considered at the April 2020 meeting.

Chairperson.....Date.....

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Effective governance protocols and systems for business efficiency and improved services through collaboration

Secure funding for regional initiatives

Effective engagement with Aboriginal governance structures

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Natural Environment Goal – Responsible management of the environment:

Secure quality water supply

Integrated waste management

Reuse of waste water

Recognition of significant heritage areas.

Built Environment Goal – Improved and secure transport, communications, community and essential services:

Liveable towns supporting regional communities

Improved regional arterial road network, ports and airports

Adequate land supply

High standard of infrastructure planning

Reliable and adequate power and communications.

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Innovative and joined up approach to housing development, ownership and design through community participation

Improved Kimberley regional outcomes in health

Improved Kimberley regional outcomes in education

Greater participation in the community and workforce

Better alcohol management across the Kimberley.

Economy Goal – A sustainable and diverse economy:

Generational advantage that captures the wealth for the region

Improved outcomes in employment

Sustainable tourism market and tourism experiences

Sustainable primary industries

Energy sustainability

Sustainable Local Government revenue

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

**KIMBERLEY REGIONAL GROUP RESOLUTION:
(REPORT RECOMMENDATION)**

Moved: Cr D Menzel

Seconded: Cr G Haerewa

That the Kimberley Regional Group:

- 1. Notes the recommended changes to the Strategic Community Plan and Business Plan as attached; and**
- 2. Agrees to the inclusion of the identified items in the final draft of the Strategic Community and Business Plan to be considered at the April 2020 Joint Kimberley Regional Group and Kimberley Zone meeting.**

CARRIED UNANIMOUSLY 4/0

Attachments

1. Strategic Community Plan and Business Plan 2020-2024

9.3 STATE BUDGET SUBMISSION	
LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil

SUMMARY: At the 3 December 2019 Joint Meeting of the Kimberley Regional Group and Kimberley Zone it was resolved to prepare a submission for the Western Australian State Budget.

BACKGROUND

Previous Considerations

Joint Meeting 3 December 2019 Item 9.5

At the Joint meeting of the KRG and Kimberley Zone held on 3 December 2019 it was resolved to prepare a submission to the State Government covering the key issues of concern in the region. The five broad topics approved were:

1. Resilient Transport Infrastructure to underpin growth and social inclusion.
2. Crime Mitigation, Safety and Youth Development.
3. Economic Development.
4. Waste Management.
5. Healthy Community.

COMMENT

Following the December 3 Joint Meeting officers have refined the broadly approved topics into the definitive submissions below:

- The express inclusion of the Tanami Road in the State Budget, to fulfil the funding obligations of the Federal Government’s Roads of Strategic Importance Funding.
- Ongoing replacement of single lane bridges on the Great Northern Highway.
- Safety improvements to the Great Northern Highway including continuing the program of road widening, sealing the shoulders and extending the audible road edge lines (rumble strips).
- Implementation of the funded upgrades to the Duncan Road.

- Ensure key airports are “fit for purpose” including runway upgrades to ensure that they can accommodate new fleets as older planes are phased out.
- Supporting the development of a fit-for-purpose port network to enhance economic development in the region including tourism (cruise industry), pastoral, agricultural and the emerging mining/extraction sector which will see high volume, low value products being exported as the diamond industry contracts.
- Ensure that access to betterment programs, where justifiable, is included in Disaster Relief Funding Arrangements.
- Appropriate long-term funding of youth programs.
- Implementation and extension of structured youth diversion programs, including short-term and long-term on country interventions.
- Funding to support young people to transition from school to work in areas of low employment, including working with Local Government to find appropriate opportunities.
- Appropriate funding of Police to manage antisocial and criminal behaviour of both youth and adults.
- Reduce “sly-grogging” across the region including appropriate funding of Police and finalisation of the proposed legislation in relation to “sly-grogging”.
- Development of a Kimberley based Youth Detention Centre to avoid incarceration away from family and support networks in Perth and develop youth crisis accommodation.
- Introduction of a Banned Drinkers Register including funding for the implementation of an effective Takeaway Alcohol Management System throughout the Kimberley.
- Support the ongoing diversification of tourism in the region through marketing and the extension of national and international visitor aviation routes.
- Improve contracting arrangements to support local delivery of services and products, including a strong buy local policy and contracts of appropriate scale to enable local businesses to tender for works.
- Implement a program of 100% grant funding for remote Shires, such as those in the Kimberley, to fund basic waste management infrastructure to support the State Waste Strategy targets.
- Improve aged and palliative care in the Kimberley.

Attached is a copy of the finalised State Budget submission, which was sent to the Treasurer, along with a copy of the 2020 Advocacy Agenda.

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Effective governance protocols and systems for business efficiency and improved services through collaboration

Secure funding for regional initiatives

Effective engagement with Aboriginal governance structures

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Natural Environment Goal – Responsible management of the environment:

Integrated waste management

Built Environment Goal – Improved and secure transport, communications, community and essential services:

Liveable towns supporting regional communities

Improved regional arterial road network, ports and airports

High standard of infrastructure planning

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Improved Kimberley regional outcomes in health

Improved Kimberley regional outcomes in education

Greater participation in the community and workforce

Better alcohol management across the Kimberley.

Economy Goal – A sustainable and diverse economy:

Generational advantage that captures the wealth for the region

Improved outcomes in employment

Sustainable tourism market and tourism experiences

Sustainable primary industries

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

KIMBERLEY REGIONAL GROUP RESOLUTION:
(REPORT RECOMMENDATION)

Moved: Cr C Mitchell

Seconded: Cr M Edwards

That the Kimberley Regional Group notes the Kimberley Regional Group 2020 State Budget Submission as attached.

CARRIED UNANIMOUSLY 4/0

Attachments

1. State Budget Submission

9.4 FUNDING FOR BASE LEVEL OF WASTE MANAGEMENT INFRASTRUCTURE

LOCATION/ADDRESS: Kimberley Region
APPLICANT: Nil
FILE: RCG01
AUTHOR: Zone Executive
CONTRIBUTOR/S: Nil
RESPONSIBLE OFFICER: Director Corporate Services
DISCLOSURE OF INTEREST: Nil
DATE OF REPORT: 1 February 2020

SUMMARY: This report details the requirement for a significant one off funding investment to bring Kimberley regional waste management infrastructure into line with base levels of service offered by metropolitan local governments. The report also seeks endorsement to continue lobbying State and Federal Government Ministers on the potential for a fully funded base line waste management infrastructure grant to reduce the growing gap between major urban centres and regional/remote Shire waste management service delivery.

BACKGROUND

Previous Considerations

Nil.

In November 2019 a Kimberley Regional Group (KRG) delegation met with Federal Government Ministers in Canberra to discuss key issues including waste management and the concept of an integrated Kimberley approach to waste management. To achieve region wide waste management improvements, a base level of infrastructure is required across the Kimberley.

COMMENT

From 2016 – 2018 an average of 62,700 tonnes per annum of waste was received at the Shire landfills, excluding liquid waste, clean fill and cover material imported to the facilities. This total excludes any wastes that were managed directly by industry (e.g. mine sites and pastoral stations) or Aboriginal communities with their own landfill sites.

The review of the 2013 Regional Waste Management Plan found that implementation was challenging for Kimberley local governments due to insufficient organisational capacity, especially at the regional level and, whilst data quality improved, the lack of weighbridges at most landfills and limited data collection made it very difficult to effectively plan future activities and operations. Instead, planning and decisions are based on estimated data generated by extrapolation and assumption.

In terms of economic understanding, Shires are effectively ‘operating in the dark’ as they are lacking financial data for the true cost of waste disposal and airspace. This has operational and long-term financial impacts which can lead to avoidable costs being

incurred and limits the ability to assess the feasibility of potential resource recovery initiatives.

Whilst grants are available, the requirement for matching investment prevents many remote Shires applying, noting for Shires the cost of waste management can represent up to the equivalent of a third of standard rate revenue.

Vast distances to recycling facilities, lack of basic infrastructure such as weighbridges and crushers means that waste remains a significant issue in the region. There is a need for an integrated approach to waste management at a regional level to improve viability and sustainability. Further, there is recognition that the currently excluded Aboriginal communities may have a significant impact on local governments going forward, effecting forecast capacity.

The KRG Strategic Community Plan identifies, as a priority, the development of an integrated waste management approach however, due to the significant social and economic disadvantage, Shires do not have the rate income to facilitate the required proportional allocation of funds. To overcome the high level of disadvantage, a one-off fully funded program for "basic equipment" for should be implemented by State/Federal Governments. This is essential to slow the increasing gap between metropolitan and remote community waste management practices.

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

EPBC Act 1999

Waste Avoidance and Resource Recovery Act 2007

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Secure funding for regional initiatives

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Natural Environment Goal – Responsible management of the environment:

Integrated waste management

Economy Goal – A sustainable and diverse economy:

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

KIMBERLEY REGIONAL GROUP RESOLUTION:
(REPORT RECOMMENDATION)

Moved: Cr D Menzel

Seconded: Cr M Edwards

That the Kimberley Regional Group continues to liaise with relevant State and Federal Government Ministers on the potential for a fully funded base line waste management infrastructure grant to reduce the growing gap between major urban centres and regional/remote Shire waste management service delivery.

CARRIED UNANIMOUSLY 4/0

Attachments

Nil

1. Defence Audit Discussion Paper

9.6 REGIONAL ROAD FUNDING

LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil
DATE OF REPORT:	1 February 2020

SUMMARY: Main Roads wrote to the Kimberley Regional Group (KRG) seeking endorsement of the nominated Roads of Strategic Importance (ROSI) road projects and proposed ROSI funding allocations.

BACKGROUNDPrevious Considerations

Joint Meeting 3 December 2019 Item 9.11

COMMENT

Main Roads wrote to the KRG seeking endorsement of the nominated road projects and associated proposed indicative Roads of Strategic Importance (ROSI) funding allocations.

Analysis was undertaken of the variation between allocations in the State Budget and those identified in the Main Roads letter however the cashflow implications were not included.

The item was withdrawn to enable full consideration of the implications.

The revised item was circulated out of session on 10 December 2019 and the letter was approved by all member representatives. Key matters raised in the item are provided below:

Road infrastructure upgrades have been a priority for the KRG which undertook a delegation in February 2019 and again in November 2019 to confirm the priorities with Federal Ministers and funding agencies.

ROSI funding was announced by the Federal Government in 2019 for two corridors in the Kimberley being:

- Alice Springs to Halls Creek corridor, and
- Newman to Katherine Corridor - upgrades to the Great Northern Highway.

Analysis was undertaken to compare the allocations set out in the Western Australian State Budget (May 2019), those provided in the State Government announcement on 20 November 2019 and the information provided in the Main Roads correspondence. The analysis indicates that:

- There could be a reduction of around \$47.5m in funding for the region over the period of the forward estimates (to 2023).
- The funding scope for projects in the Kimberley may have been expanded to include projects in the Pilbara (circa \$36.0 reallocation of funds outside of the Kimberley).

ANALYSIS - ALICE SPRINGS TO HALLS CREEK CORRIDOR

Funding announcements:

FEDERAL GOVERNMENT BUDGET (April 2019)

In April 2019, the Federal Government announced a \$75m allocation for the Alice Springs to Halls Creek Corridor Upgrade, contingent upon the State meeting the 20% co-contribution (\$18.75m) for a total allocation of \$93.75m.

Note: nomenclature varies for the Duncan Road/Gordon Downs Road and includes “Ringer Soak and Northern Minerals Access Road.”

STATE BUDGET (May 2019)

- *WA State Budget Kimberley Snapshot 2019*
 - \$51m towards the Ringer Soak and Northern Minerals Access Road in Browns Range [Duncan Road].
 - \$42.7m to upgrade Tanami Road listed in the Western Australian State Government Kimberley Budget Snapshot. Note: no detail is provided in the State Budget papers.
- *State Budget Papers*
 - The State Budget papers outlined specific funding for the “Duncan and Gordon Downs Roads” of \$51.5million to flow from 2019-20 to 2022-23 (table below).

State Budget p. 526 Cashflow - Duncan and Gordon Downs Road Upgrades

2018-2019	-
2019-2020	\$20,000,000
2020-2021	\$28,800,000
2021-2022	\$ 2,200,000
2022-2023	\$ 500,000
Total Forward Estimates	\$51,500,000

STATE GOVERNMENT PRESS RELEASE (20 November 2019)

- \$36.2m for the Alice Springs to Halls Creek Corridor Upgrade - Funding to flow immediately and over the next six financial years to enable the commencement of

works in 2020 after the majority of funding previously being allocated beyond 2022-23. Australian Government contribution to the project is \$75m (\$36.2m brought forward); Western Australian Government contribution to the project is \$18.75m.

MAIN ROADS CORRESPONDENCE

Alice Springs to Halls Creek (WA side of the border)

(i) Duncan Road and Gordon Downs Road Upgrade (Halls Creek to Ringers Soak)

- Upgrade road and drainage including sealing floodways and gravel sheeting.
- Total Project Cost - \$51.0m.
- ROSI Allocation - \$40.8m.

(ii) Tanami Road Upgrade (initial funding)

- Commence upgrading and sealing of Tanami Road
- Project Cost – \$42.75m (funded amount only – total project cost unknown).
- ROSI Allocation - \$34.2m

Combined Total Funding is \$93.75m – Commonwealth \$75m, State \$18.75m.

DISCUSSION

The total amount of \$93.75 is consistent with previous State and Federal Government announcements for the Alice Springs to Halls Creek corridor however there is inconsistency in relation to the timeframe for the release of the funding.

The announcement dated 20 November 2019 indicated the bringing forward of **\$36.2m** for the Alice Springs to Halls Creek Corridor Upgrade over the next 6 years, whilst the state budget had **\$51.5m** in funding for the Duncan and Gordon Downs Road upgrades being available within the forward estimates to 2023.

It would appear that \$15.5m funding (\$51.5m minus \$36.2m) may have been delayed rather than brought forward as per the 20 November 2019 announcement.

ANALYSIS - GREAT NORTHERN HIGHWAY

Funding announcements:

STATE BUDGET (May 2019)

- State Budget Papers
 - p. 536 Newman to Katherine Corridor - Broome to Kununurra Upgrade Stage 1 – estimated total cost of \$87.5m.
 - p. 536 Northern Australia Roads and Beef Road Programs - Great Northern Highway Ord River - Halls Creek to Warmun – estimated total cost of \$58.9m.

	Broome – Kununurra	Halls Creek to Warmun
Estimated Expenditure to 2019	\$ 110,000	\$ 10,195,000
2019-2020	\$ 1,750,000	\$ 36,912,000
2020-2021	\$ 3,225,000	\$ 11,191,000
2021-2022	\$ 4,400,000	\$ 600,000
2022-2023	\$ 14,655,00	
Total Forward Estimates	\$24,140,000	\$48,703,000

STATE GOVERNMENT PRESS RELEASE (20 November 2019)

Announcement issued by the State Government on 20 November 2019, regarding Federal Government funding for projects “brought forward”.

- \$40.8m for the *Newman to Katherine Corridor Upgrade*. Funding to flow immediately and over the next four financial years to enable the commencement of works by 2020 after the majority of funding previously being allocated beyond 2022-23. Australian Government contribution to the project is \$70m (\$40.8m brought forward). Western Australian Government contribution to the project is \$17.5m.

MAIN ROADS CORRESPONDENCE

Great Northern Highway Upgrades (\$93.7m)

- (i) Great Northern Highway Upgrade 2171slk – 2186slk (Broome to Derby)
 - Widen and Overlay approx. 14km section of highway
 - Total Project Cost – \$12.5m.
 - ROSI Allocation - \$10m.
- (ii) Great Northern Highway 2922slk – 2950slk (Ord River North)
 - Reconstruct 18km of highway and upgrade 2 single lane bridges
 - Total Project Cost – \$98m.
 - ROSI Allocation - \$37.26m.
- (iii) Port Hedland Airport Deviation – Great Northern Highway,
 - Construct Realignment.
 - Total Project Cost - \$36.0m.
 - ROSI Allocation - \$22.74m.

Note: the Pt Hedland Airport Deviation is outside of the remit of the KRG as it is located in the Pilbara.

DISCUSSION – GREAT NORTHERN HIGHWAY

For the two identified projects in the Kimberley, \$146.398m had been identified in the State Budget, of which **\$72.843m** was allocated in the Forward Estimates. This is greater than the **\$40.8m** announced by the State Government as being “brought forward.”

Chairperson.....Date.....

No funding allocation item can be found in the State Budget for the Port Hedland Airport deviation road– Great Northern Highway, which has been included in the Main Roads letter.

At face level it would appear that \$32m funding (\$72.843m minus \$40.8m) has been delayed rather than brought forward as per the 20 November announcement.

FINDINGS

Finding 1

The funding identified in the announcement of 20 November 2019 could be up to \$47.5m less than was identified the State Budget for the period to 2023. The funding identified in the 20 November 2019 announcement is consistent with the Main Roads correspondence.

Corridor	WA State Budget	State Budget Forward Estimates	Announced “Bringing Forward”	Variation
Duncan Road/Gordon Downs Road	\$51.4m	\$51.4m	\$36.2 million (includes Tanami Road in the corridor)	-\$15.5m
Tanami Road	\$42.7m	Did not appear as a line item		
Gt Northern HW – Broome - Kununurra Upgrade Stage 1	\$87.5m	\$24.14m	\$40.8m	-\$32m
Gt Northern HW - Halls Creek to Warmun	\$58.9m	\$48.7m		

Finding 2

The scope of the funding allocated for upgrades on the Great Northern Highway (Broome to Kununurra and Halls Creek to Warmun sections) appears to have been adjusted to include the Port Hedland deviation road.

A copy of the correspondence to Main Roads is provided as an attachment.

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Secure funding for regional initiatives

Built Environment Goal – Improved and secure transport, communications, community and essential services:

Improved regional arterial road network, ports and airports

High standard of infrastructure planning

Economy Goal – A sustainable and diverse economy:

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

**KIMBERLEY REGIONAL GROUP RESOLUTION:
(REPORT RECOMMENDATION)**

Moved: Cr M Edwards

Seconded: Cr G Haerewa

That the Kimberley Regional Group:

- 1. Notes the endorsement of 10 December 2019 to write to Main Roads Western Australia to seek clarification of:**
 - a. The scope for the funding commitment in the State Budget for the Great Northern Highway (Broome to Kununurra and Halls Creek to Warmun), which now appears to include Port Hedland Airport Deviation Road in the Pilbara.**
 - b. The variation of funds allocated in the State Budget 2019 (forward estimates to 2023) with the potential of a reduction in funds available compared to the announcement of 20 November 2019.**

CARRIED UNANIMOUSLY 4/0

Attachments

1. Regional Roads Funding Letter to Main Roads

9.7 CABOTAGE TO SUPPORT AVIATION ACCESS

LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil

SUMMARY: During the recent delegation to Canberra the potential benefits for a cabotage arrangement for the Kimberley were discussed and this item provides background information.

BACKGROUNDPrevious Considerations

Nil.

COMMENT

In November 2019 a delegation met with Federal Ministers in Canberra to discuss key issues including the support of growth in the tourism sector to support local business and jobs growth. In those discussions the concept of a cabotage was raised and the Kimberley Regional Group (KRG) was requested to provide feedback on the potential benefits of a cabotage in the region.

Cabotage Description

The 1944 Chicago Agreement starts from the principle of each government having exclusive sovereignty over a country's airspace and allows various freedoms to be granted to carriers from other countries. Eighth freedom (consecutive cabotage) allows carriage of passengers within a country by an airline of another country on a route with an origin or destination in its home country.

Background

The Kimberley is recognised in many global markets as a "bucket list" destination, however with the growth of mini-breaks, short holidays and instant booking, barriers such as aviation routes act to restrict the market.

International inbound tourism in the Kimberley makes up a very small proportion (13,000 per annum) of the total tourist numbers (103,000 per annum) and average spend by

international tourists is much lower (\$55 per night) compared to the average spend of domestic tourists (\$234 per night). The primary driver of this variation is the backpacker market of international tourists who offset high access costs by frugal spending during their longer stay.

The serious challenge for growing market share in the north is the cost of access for international tourists seeking a short holiday break, noting that some Asian countries have only five days annual leave, rising to ten days after a period of time. The major urban centres in the region, Broome and Kununurra, are 1680km and 2221km north of Perth respectively whilst the distance from Broome to Jakarta is 2221km. With no direct flights, the cumulative impact of travelling by air from Jakarta to Broome is 3980km (1680km+2221km via Perth).

The requirement for international travellers to “fly over” the destination of the Kimberley to a southern aviation port before boarding a domestic flight to fly back to Broome not only creates significantly more expense but impacts on the time required for the journey. In this era of “impulse” short breaks, additional time is regarded as a significant barrier in the destination decision-making process.

The Cost of Airfares

In November 2017 the WA Economics and Industry Standing Committee released the report “*Perceptions and Realities of Regional Airfare Prices in Western Australia*” which made 48 findings and 13 recommendations. The report considered in detail the impact of flight prices on the communities in northern Western Australia including the potential of a review of cabotage restrictions. Consultation with regional communities, including in the Kimberley, noted that there was “*widespread level of unhappiness in many townships, with high airfares affecting social amenity, government service delivery, the operation of local businesses and the development and sustainability of a vibrant tourism industry.*”(p.6). It is noteworthy that Finding 47 found that whilst there was community support for a cabotage (Karratha and Broome), the two major airlines strongly opposed a cabotage.

In the Transcript of Evidence, Cr Harold Tracey said that:

If Singapore passengers were to stop in Broome for a week or whatever it is, we would be able to put Broome residents or residents of the Kimberley onto that flight onto Melbourne [or] to Sydney onto that international flight. At the moment that is not allowed in Australia.

The Report also states that the “Federal Coalition Government’s Expenditure Review Committee (ERC) in 2015 considered lifting cabotage exemptions for air routes in northern Australia, as part of its White Paper on Developing Northern Australia. According to one news report, the ERC was “deeply divided on the issue” with some members, such as Trade and Tourism Minister Andrew Robb and Treasurer Joe Hockey, supporting the proposal while the National Party Leader, Deputy Prime Minister Warren Truss, was opposed to it. The proposal to lift cabotage exemptions for northern Australian airports has not been implemented since the ERC debate in 2015.” (p14)

Tourism Initiatives

In 2018 and again in 2019, the Shire of Broome in conjunction with Broome International Airport, Australia’s Northwest Tourism and Tourism WA underwrote a series of trial return

flights from Singapore to Broome through carrier Silk Air. The flight route reduced by more than half the travel time, falling from around 10.5 hours (via Perth) to around four hours (direct). The Shire of Wyndham East Kimberley has recently begun underwriting direct flights from Melbourne to Kununurra.

Page 12 of the Western Australian State Aviation Strategy states that *“Broome represents the best opportunity for a low-cost carrier to enter the Western Australian regional tourism market. Internationally, low-cost carriers can stimulate traffic growth on a route by 300 per cent, as evidenced by AirAsia X’s operations between Perth and Kuala Lumpur in 2008.”*

The report went on to say *“The State Government will also identify, facilitate and develop additional gateways into the State outside Perth (such as Broome) and encourage the Commonwealth Government to actively manage international air services agreements between countries to ensure that international tourism into WA is not constrained.”*

There is an opportunity for the Commonwealth to consider negotiation of international air services agreements, including the potential for international carriers calling through Broome on their way to other domestic ports. If successful, those negotiations could help to transform tourism for the region and more effectively service domestic and international travel requirements of residents to other destinations in Australia such as Sydney, Melbourne and Brisbane.

The Benefit of Consecutive Cabotage

The right to carry passengers from one point in the territory of a foreign country to another point in the same country as part of a flight which originated (or terminated) in the airline's home country is the eighth freedom of the air. It is also referred to as consecutive cabotage. The opening of the market through consecutive cabotage is seen as an opportunity to tap into the short-break market which is normally out of reach for international visitors to the Kimberley.

By increasing the frequency, viability and availability period for flights into the Kimberley, access will improve for time-poor, higher-value international tourists. This is particularly important as the middle class in Asia grows, noting that some countries allow only five days of annual leave for cumulative employment of 1-10 years and 10 days for 10-20 years of service.

Consecutive cabotage also provides an opportunity for European visitors to travel through Asia with the opportunity to then return via Perth creating benefits for both Broome and Perth based tourism operators.

Kimberley Regional Group Principles for a Consecutive Cabotage

There are two major principles which should underpin consideration of a consecutive cabotage in the Kimberley, (most likely through the Broome airport) being:

1. There is increased diversity for aviation-based tourism access to the region.
2. The cost of access to both Perth and international destinations is reduced for both residents and tourists.

Barriers and Opportunities

Whilst there have been investigations into the potential benefits of consecutive cabotage, the generalised nature of the analysis across Australia does not have regard for the unique

situation in the Kimberley, including the impact of seasonality and the significant indigenous population.

It would be appropriate to undertake a specific study into the impact of a consecutive cabotage for the Kimberley. In order to undertake such a project there would need to be significant cooperation between the Federal government, Broome International Airport and the Shires in the region including collaborative data sharing. This will require further discussion and negotiation.

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

Aviation Legislation Amendment Bill 2000

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Built Environment Goal – Improved and secure transport, communications, community and essential services:

Improved regional arterial road network, ports and airports

Economy Goal – A sustainable and diverse economy:

Improved outcomes in employment

Sustainable tourism market and tourism experiences

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

KIMBERLEY REGIONAL GROUP RESOLUTION: **(REPORT RECOMMENDATION)**

Moved: Cr C Mitchell

Seconded: Cr D Menzel

That the Kimberley Regional Group approach Federal Ministers seeking support for further investigation into the benefits or otherwise, of a consecutive cabotage arrangement for

the Kimberley to increase tourism and business connectivity through direct and national and international flight connections.

CARRIED UNANIMOUSLY 4/0

Attachments

Nil

9.8 JOINT TRAINING INITIATIVE

LOCATION/ADDRESS:	Nil
APPLICANT:	Nil
FILE:	NA
AUTHOR:	Director Corporate Services
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil
DATE OF REPORT:	11 February 2020

SUMMARY: This item provides background in relation to the discussion in relation to the "Training Compact" proposed during the 2019 Canberra Delegation by the Kimberley Regional Group.

BACKGROUND

Previous Considerations

NIL

COMMENT

The Kimberley Regional Group (KRG) undertook a delegation to Canberra in November 2019 and in discussions with Senator Matt O'Sullivan, the concept of a "Training Compact" for the Kimberley was explored. The concept sought the support of the four Shires, as large regional employers, to help transition youth into longer-term employment.

The Minister's Office circulated a framework which was largely within the arrangements currently available and therefore of limited appeal. The following information is provided for discussion as a potential framework for how a Training Compact could work. When finalised, it can be utilised as a foundation document for further discussions with the State and Federal Governments.

It is widely recognised that the Kimberley region is one of the most disadvantaged areas in Australia. The existing high levels of social disadvantage, isolation and contracting jobs market has negatively impacted on youth employment. The resources sector offers prospects with the growing market for tech-metals and other products; however school leavers routinely lack the work experience to be considered for positions that open in those sectors.

The social issues resulting from high levels of unemployment, including youth crime and anti-social behaviour, are exacerbated by poor education and health outcomes as youth see no prospect of future employment, with the cycle of intergenerational disadvantage being reinforced.

Whilst Shires are engaging trainees, an expanded response is required. In order to improve employability of school leavers and specified target groups a 12-month supported program of paid work and training is proposed. This program would require support services to be provided to both the employee and the Shire including the identification of further employment opportunities at the conclusion of the program.

To progress discussions with the Federal Government, a draft framework has been developed which seeks to provide the level of support necessary for successful outcomes and goes beyond the arrangements currently funded. There is no commitment at this time for funding outside of existing arrangements.

DRAFT TRAINING COMPACT

Overview

1. Year 12 Completion Program
 - a. Local Government Job Guarantee Program (LGJGP)
 - b. Local Government Youth Job Program (LGYJP)
2. Youth under 25 years Job Program
3. Job Opportunity Facilitation Program

Year 12 Graduates Programs

Purpose

The primary focus of the program is to encourage students to attend school and to complete Year 12 by providing them with a clear pathway into the workforce. The Year 12 Graduate Program will have two commitment levels for Local Government¹ being:

- Job Guarantee program.
- Job Opportunity program.

Local Government Job Guarantee Program draft principles

The Job Guarantee program targets specific locations where the Local Government is the major employer, education outcomes are poor and youth unemployment is high. The Job Guarantee program will have a higher level of support provided including, but not limited to, Commonwealth funding for a coordinator (FTE contingent upon need), mentoring and training. The ratio of coordinator support and mentoring support to participant is the highest for this program as there is no filtering of suitability beyond completion of Year 12. The role of the Local Government² is to provide a 12-month traineeship for Year 12 graduates at Certificate II or III level. Apprenticeships are also actively encouraged in this program, noting the requirements including longer duration of the training.

Local Government Job Opportunity Program draft principles

The Local Government¹ will provide a specified number of job opportunities for Year 12 graduates who have been unable to find work within an agreed timeframe of completing

² Local Government includes both the Shire and their contractors.

High School. The Commonwealth will fund mentoring and coordination. Coordination support will be based on a ratio to the number of Year 12 graduates that the Local Government¹ commits to taking on for a 12-month traineeship at Certificate II or III level. Apprenticeships are also actively encouraged in this program, noting the requirements including longer duration of the training.

Youth Under 25 Years

Purpose

To provide employment pathways for those that would have been eligible for the program if it had been available for previous Year 12 graduates.

Draft Principles

The Youth Under 25 Years program enables Year 12 graduates up to 25 years old who are currently unemployed to obtain a 12-month traineeship to further their work experience. These trainees count towards the Coordinator ratio for the full program, based on agreed criteria. Youth under 25 years that did not graduate Year 12 but have successfully completed other Certificate level training recognised under the Australian Qualifications Framework (AQF) are also eligible for the program. Participants in this program, contingent upon their eligibility, may undertake traineeships at Certificate II, III or IV.

Job Opportunity Facilitation program

Purpose

To create additional opportunities for local youth through internal promotion rather than external recruitment of staff.

Draft Principles

Where a job opportunity can be made available under the Year 12 Completion Program or the Youth Under 25 Years Job Program through the training and promotion of an existing employee, training for both the existing employee and the new employee will be funded through Commonwealth programs. An example of this may be where a promotion to a supervision level creates an opportunity for a plant operator role or a receptionist. In this instance the existing employee will undertake a Certificate IV in a supervision and leadership qualification relevant to their role while the new entrant will undertake a traineeship at Certificate II or III level. Whilst the benefits of an existing worker traineeship for those progressing to a supervisory role are acknowledged, the opportunity for that will be based on negotiation with the State as specific approval is required in most instances.

Glossary of Terms

Australian Qualifications Framework	Australian Qualifications Framework (AQF) is the national policy for regulated qualifications in Australian education and training. It incorporates the qualifications from each education and training sector into a single comprehensive national qualifications framework.
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Certificate	Certificates are limited to qualifications recognised under the AQF and delivered by a Registered Training Organisation.
Mentor	A mentor provides support to trainees and their employers on matters that impact on the capacity of the trainee to complete the program.
Coordinator	The coordinator is the conduit between schools, local government ¹ , future employers and the trainees to ensure that pathways to permanent employment can be established.
Ratio	The support provided by the Commonwealth government will be calculated based on the proportion of the eligible cohorts that are offered positions noting that a “guarantee program” has different support implications from those that include a multi-criterion selection process.

PRINCIPLES FOR DISCUSSION WITH THE FEDERAL GOVERNMENT

To progress discussion with the Commonwealth, it is recognised that any program developed should be based on the following principles:

1. The program is “opt in” by Shires noting this is not core business under the Local Government Act.
2. Federal Government funding commitments should be above the current arrangements.
3. Funding for mentoring and coordination should be provided to support the program.
4. The program should be focused on delivering employment ready workers for the region.

Member Shires will need to determine whether a program such as those outlined above are appropriate for their operating requirements and their communities and whether consideration of a Training Compact is appropriate for each Shire's individual circumstance. The initial documentation from the Senator's office is provided as an attachment for information.

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

Vocational Education and Training Act 1996 (WA)

Australian National Training Authority Act 1992

POLICY IMPLICATIONS

Nil.

FINANCIAL IMPLICATIONS

Nil. Implementation of any related training program may impact the relevant Shire however financial impost will be considered individually as part of that local governments budget setting process.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Secure funding for regional initiatives

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Improved Kimberley regional outcomes in education

Greater participation in the community and workforce

Economy Goal – A sustainable and diverse economy:

Generational advantage that captures the wealth for the region

Improved outcomes in employment

VOTING REQUIREMENTS

Simple Majority

KIMBERLEY REGIONAL GROUP RESOLUTION: (REPORT RECOMMENDATION)

Moved: Cr G Haerewa

Seconded: Cr D Menzel

That the Kimberley Regional Group:

- 1. *Notes the discussions with the Federal Government;***
- 2. *Supports further discussion on the development of a Training Compact with the Federal Government based on four principles being:***
 - (a) *The ability for local governments to “opt-in” to any training program noting that this does not constitute core business under the Local Government Act 1995;***
 - (b) *Federal Government funding commitments should be above the current arrangements;***
 - (c) *Federal Government funding commitments should include the provision of funding for mentoring and coordination to support the program; and***

(d) The program should be focussed on delivering employment ready workers for the region.

CARRIED UNANIMOUSLY 4/0

Attachments

1. Initial Draft Jobs Compact Documentation

9.9 CONSULTANT'S REPORT

LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil
DATE OF REPORT:	1 February 2020

SUMMARY: This report provides an overview of the activity undertaken by the consultant to support the activities of the Kimberley Zone and the Kimberley Regional Group.

BACKGROUNDPrevious Considerations

Nil.

COMMENT

The Kimberley Zone of WALGA (Zone) and the Kimberley Regional Group (KRG) appointed ATEA Consulting on the 22 July 2018 to perform the role of part-time Executive Officer. This report provides an overview of the activities undertaken by ATEA Consulting in the period to 25 January 2020 and is attached for consideration.

Key activities this period include:

- Follow up on the Canberra Delegation Ministerial meetings including preparing agenda items on:
 - Potential Cabotage Arrangements
 - Training Guarantee principles
 - Waste Management Priorities
 - Initial Audit of NW Infrastructure for Defence logistics.
- Review of the Strategic Community Plan and Business Plan for the period 2020-2022.
- Development of a Defence Discussion Paper including liaison with Pilbara Shires/Councils.
- Commenced development of the Freight Logistics Discussion Paper consistent with the Strategic Community Plan and Business Plan Item 3.1.1.
- Follow up grant application for additional funding for TAMS.
- Follow up on Health Plans Workshop.
- Agenda preparation and guest speaker coordination for the February 2020 meeting.

- Finalisation of the Advocacy Agenda.
- Preparation of the State Budget Submission.

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Effective governance protocols and systems for business efficiency and improved services through collaboration

Secure funding for regional initiatives

Effective engagement with Aboriginal governance structures

Recognition of Kimberley Local Government issues and opportunities

Alignment and integration of regional and local priorities for member Councils.

Natural Environment Goal – Responsible management of the environment:

Secure quality water supply

Integrated waste management

Reuse of waste water

Recognition of significant heritage areas.

Built Environment Goal – Improved and secure transport, communications, community and essential services:

Liveable towns supporting regional communities

Improved regional arterial road network, ports and airports

Adequate land supply

High standard of infrastructure planning

Reliable and adequate power and communications.

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Innovative and joined up approach to housing development, ownership and design through community participation

Improved Kimberley regional outcomes in health

Improved Kimberley regional outcomes in education

Greater participation in the community and workforce

Better alcohol management across the Kimberley.

Economy Goal – A sustainable and diverse economy:

Generational advantage that captures the wealth for the region

Improved outcomes in employment

Sustainable tourism market and tourism experiences

Sustainable primary industries

Energy sustainability

Sustainable Local Government revenue

Improved regional infrastructure

VOTING REQUIREMENTS

Simple Majority

**KIMBERLEY REGIONAL GROUP RESOLUTION:
(REPORT RECOMMENDATION)**

Moved: Cr C Mitchell

Seconded: Cr D Menzel

That the Kimberley Regional Group notes the report provided by ATEA Consulting and the progress on items as presented.

CARRIED UNANIMOUSLY 4/0

Attachments

1. Executive Report February 2020

9.10 ALCOHOL MANAGEMENT REPORT FEBRUARY 2020

LOCATION/ADDRESS: Nil
APPLICANT: Nil
FILE: KRG01
AUTHOR: Zone Executive
CONTRIBUTOR/S: Nil
RESPONSIBLE OFFICER: Director Corporate Services
DISCLOSURE OF INTEREST: Nil
DATE OF REPORT: 3 February 2020

SUMMARY: To provide an update on member Shire activities in relation to Alcohol Management.

BACKGROUND

Previous Considerations

Nil.

COMMENT

It was agreed to implement a Standing Item on alcohol management in the Kimberley Regional Group Agenda with updates from each Shire.

In this period Police Commissioner Chris Dawson’s recommendation to Liquor Licensing for the restriction of takeaway alcohol across the Kimberley to only light beer was made public through the media. This would mean that full and mid-strength alcohol, including wine and spirits, would be confined to restaurants, pubs and other licensed premises. This is strongly opposed by both individual Shires and the Kimberley Zone.

A meeting was held with the Acting Director Liquor Control and Arbitration, Brett Snell on 17 January 2020 attended by Councillors Harold Tracy, Geoff Haerewa, Malcolm Edwards (teleconference) and Shire of Broome Chief Executive Officer Sam Mastrolemba.

An invitation has been issued for the Director of Liquor Licencing, Peter Minchin, to attend the February Joint Kimberley Zone/KRG meeting.

Summary

	Shire of Broome	SDWK	SWEK	SHC
Meeting Held	29 January 2020	Nil this period	27 Nov 2019 Next meeting 18 Feb 2020	N/A
Change of Position	No Change	No Change	No Change	No Change

Current Priorities	Voluntary Alcohol Restrictions – funding and implementation	Meeting Schedule	Banned Drinkers Register	No Change
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Update - Shire of Derby West Kimberley

1. *Date of most recent meeting of the Liquor Accord:*
Nil.

2. *Any change from previous position of the Accord/Shire*
Nil.

3. *Current actions by, and priorities of the Liquor accord.*
Working to ensure meeting schedule is established.

Update - Shire of Broome

1. *Date of most recent meeting of the Liquor Accord*
Meeting scheduled for the 29 January 2020.

2. *Any change from previous position of the Accord/Shire*
No

3. *Current actions by, and priorities of the Liquor accord.*

- Shire of Broome has allocated funds for the TAMS equipment to supplement the funds allocated by the KRG.
- Procurement processes are being finalised for the TAMS equipment with a soft launch planned within the next few months prior to full implementation.
- Shire of Broome is preparing communications materials to precede and accompany the launch.
- Funding is still being sought to deliver the independent monitoring and research to evaluate the outcomes of the 12 month trial. A \$25,000 has been obtained through *Community Crime Prevention* grant scheme, with up to \$25,000 still required.
- Meetings have been held with the A/Director Racing, Gaming and Liquor.

4. *Other noteworthy items*
Nil

Update - Shire of Wyndham East Kimberley

1. *Date of most recent meeting of the Liquor Accord*
27 November 2019 – next meeting 18 February 2020.

2. *Any change from previous position of the Accord/Shire*
Nil

3. *Current actions by, and priorities of the Liquor accord.*
Accord has delegated responsibility to devise and implement a banned drinkers list to the Licensees.

Other noteworthy items

Nil

CONSULTATION

Nil.

STATUTORY ENVIRONMENT

Local Government Act 1995

FINANCIAL IMPLICATIONS

Nil.

STRATEGIC IMPLICATIONS

Governance Goal – A collaborative group demonstrating strong regional governance:

Secure funding for regional initiatives

Alignment and integration of regional and local priorities for member Councils.

Community Goal – A vibrant community based on equity, inclusion and opportunity for all:

Improved Kimberley regional outcomes in health

Improved Kimberley regional outcomes in education

Greater participation in the community and workforce

Better alcohol management across the Kimberley.

Economy Goal – A sustainable and diverse economy:

Improved outcomes in employment

VOTING REQUIREMENTS

Simple Majority

**KIMBERLEY REGIONAL GROUP RESOLUTION:
(REPORT RECOMMENDATION)**

Moved: Cr C Mitchell

Seconded: Cr G Haerewa

That the Kimberley Regional Group notes the Shire updates on Alcohol Management initiatives over the period.

CARRIED UNANIMOUSLY 4/0

Attachments

Nil

This item and any attachments are confidential in accordance with section 5.23(2) of the Local Government Act 1995 section 5.23(2)((f)(ii)) as it contains “a matter that if disclosed, could be reasonably expected to endanger the security of the local governments property”.

9.5 DEFENCE AUDIT DISCUSSION PAPER	
LOCATION/ADDRESS:	Kimberley Region
APPLICANT:	Nil
FILE:	RCG01
AUTHOR:	Zone Executive
CONTRIBUTOR/S:	Nil
RESPONSIBLE OFFICER:	Director Corporate Services
DISCLOSURE OF INTEREST:	Nil
DATE OF REPORT:	1 February 2020

SUMMARY: Discussions in relation to the suitability of infrastructure in Western Australia's north-west to support defence logistics were held by Local Governments in the region in 2019. This item considers an initial draft overview report to provide direction on future actions.

VOTING REQUIREMENTS

Simple Majority

<u>KIMBERLEY REGIONAL GROUP RESOLUTION:</u> (REPORT RECOMMENDATION)	
Moved: Cr D Menzel	Seconded: Cr G Haerewa
That the Kimberley Regional Group:	
<ol style="list-style-type: none"> 1. Supports a joint detailed investigation of logistics infrastructure and a gap analysis for the purposes of defence operations; and 2. Continues to make representation to improve the resilience and capacity of regional transport infrastructure. 	
CARRIED UNANIMOUSLY 4/0	

Attachments

1. Defence Audit Discussion Paper (Confidential Attachment)

KIMBERLEY REGIONAL GROUP RESOLUTION:

Moved: Cr G Haerewa

Seconded: Cr M Edwards

That the Meeting again be open to the public at 2:35pm.

CARRIED UNANIMOUSLY 4/0

The Council chambers were opened and it was noted that no members of the public returned to the Chambers.

13. MEETING CLOSURE

There being no further business the Chair closed the meeting at 2:36pm.